

Message Text

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TAGS: PARM US UK UR
SUBJECT: CTB NEGOTIATIONS: OSI WORKING GROUP - NEW SOVIET
ILLUSTRATIVE TEXT TABLED.

CTB MESSAGE NO. 288

1. SUMMARY: AT AUGUST 7 MEETING OF THE WORKING GROUP ON
ON-SITE INSPECTIONS, SOVIETS TABLED NEW DRAFT ARTICLES
FOR SEPARATE AGREEMENT AND FOR ANNEX ON RIGHTS AND
FUNCTIONS OF OSI DESIGNATED PERSONNEL (TEXT IN CTB 289).
DRAFT SHOWED MOVEMENT TOWARD US POSITIONS ON SEVERAL
ISSUES, NOTABLY PROVISION FOR EQUIPMENT FOR RECORDING
SEISMIC SIGNALS AND DELETION OF REQUIREMENT FOR BOTH
SIDES TO PRODUCE A JOINT REPORT. DRAFT INCLUDED, HOWEVER,
A NEW PROVISION THAT THE JOINT CONSULTATIVE COMMISSION
SHOULD DEVELOP LIST OF BASIC EQUIPMENT. IN ENSUING
DISCUSSION US AND UK DELS EMPHASIZED THAT ANY REQUIREMENT
FOR JCC TO AGREE ON BASIC EQUIPMENT LIST WOULD BE A STEP

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BACKWARD. AT INFORMAL MEETING NEXT DAY TIMERBAEV AND
TARASOV (USSR) ASSURED NEIDLE AND FINCH (US) THAT THE
SOVIET DEL INTENDED DESIGNATED PERSONNEL TO HAVE
UNQUALIFIED RIGHT TO CERTAIN BASIC EQUIPMENT. AT AUGUST
9 MEETING OF OSI WORKING GROUP BEZUMOV (USSR) SAID RIGHTS
OF DESIGNATED PERSONNEL UNDER PARA 3 WERE NOT AFFECTED
BY JCC PROPOSAL. END SUMMARY.

2. AT THE OSI MEETING AUGUST 7, BEZUMOV (USSR) TABLED A NEW ILLUSTRATIVE TEXT OF ARTICLES FOR SEPARATE AGREEMENT AND FOR CORRESPONDING TECHNICAL ANNEX DEALING WITH OSI RIGHTS AND FUNCTIONS (REFERENCES BELOW REFER TO TEXT CTB 289). INTRODUCING DRAFT, BEZUMOV SAID SOVIET DEL HAD CONCLUDED IT WOULD BE IMPOSSIBLE TO DEVELOP A SPECIFIC LIST OF BASIC EQUIPMENT FOR ANNEX AND THEREFORE NEW DRAFT REFERRED TO BASIC EQUIPMENT IN GENERAL TERMS. AS COM-PROMISE STEPS, DRAFT ALSO (A) PROVIDED FOR EQUIPMENT TO RECORD SEISMIC ACTIVITY; (B) ACCEPTED US PROVISION ON ASSURED ACCESS TO ENTIRE INSPECTION AREA; (C) WITHDREW PROPOSED REQUIREMENT FOR JOINT REPORT. PARAGRAPHS BELOW SUMMARIZE NOTEWORTHY ASPECTS OF NEW DRAFTS.

3. DEFINITION OF RIGHTS AND FUNCTIONS. IN ADDITION TO ACCEPTING US POSITION ON ASSURED ACCESS THROUGHOUT THE INSPECTION AREA, THIS PARA DEFINES RIGHTS OF DESIGNATED PERSONNEL MORE BROADLY THAN PREVIOUS SOVIET DRAFT, AS RIGHT TO "ACQUIRE INFORMATION NECESSARY" FOR PURPOSE OF OSI.

4. POSITION-FIXING (PARA 4B) REQUIRES HOST PARTY TO PROVIDE EQUIPMENT NECESSARY TO CONFIRM INSPECTION AREA AND "APPROPRIATE CARTOGRAPHIC MATERIAL." HECKROTTE (US) NOTED THIS DID NOT MEET CONCERNS THAT UNDERLAY MORE
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SPECIFIC PROVISIONS IN US DEL'S PROPOSED TEXT.

5. QUESTION OF JOINT PARTICIPATION IN OSI (PARA 4C). THIS SUB-PARAGRAPH WOULD ENTITLE HOST PARTY PERSONNEL TO "PROVIDE ASSISTANCE" TO DESIGNATED PERSONNEL AND REQUIRE A "JOINT ANALYSIS OF THE INFORMATION OBTAINED BY THE PARTIES." THIS LANGUAGE TRACKS WITH PARA 8, WHICH CALLS FOR DESIGNATED PERSONNEL TO PREPARE A REPORT "CONTAINING THE FACTUAL DATA OBTAINED BY THE PARTIES." WHEN ASKED TO CLARIFY, BEZUMOV EMPHASIZED THAT THE NEW DRAFT HAD DROPPED THE PROPOSED REQUIREMENT FOR A JOINT REPORT, BUT SOVIET DEL FELT DESIGNATED PERSONNEL SHOULD TAKE INTO ACCOUNT DATA PROVIDED BY THE HOST PARTY. FAKLEY (UK) COMMENTED THAT THE NEW DRAFT SEEMED TO BE MOVING FROM THE ORIGINAL SOVIET CONCEPT OF OSI AS JOINTSACTIVITY, TOWARD US/UK VIEW OF OSI CONDUCTED BY DESIGNATED PERSONNEL AND MONITORED BY HOST PARTY.

6. BASIC EQUIPMENT (ANNEX PARA 3). THIS PARA INCLUDES REFERENCE TO "EQUIPMENT FOR RECORDING SEISMIC SIGNALS." INCIDENTAL TO JUSTIFYING NEW PROVISION IN ANNEX PARA 5, FOR JCC TO DEVELOP EQUIPMENT LISTS, BEZUMOV SAID THAT NEW

PROVISION IN PARA 3 DID NOT NECESSARILY MEAN SEISMOMETERS WOULD BE ACCEPTABLE SINCE "GEOPHONES" MIGHT BE MORE APPROPRIATE. THIS ISSUE WOULD HAVE TO BE AGREED FOR EACH OSI THROUGH CONSULTATIONS.

7. SUPPORT EQUIPMENT (ANNEX PARA 4). LANGUAGE IS TAKEN FROM COMPOSITE DRAFT, PLUS ADDITIONAL PROVISION FOR HOST PARTY TO SUPPLY A DESCRIPTION OF THE EQUIPMENT. THIS DRAFT PROVIDES NO SPECIAL PROCEDURES TO ASSURE DESIGNATED PERSONNEL THAT SUPPORT EQUIPMENT WILL MEET OSI NEEDS, BUT

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THIS QUESTION COULD BE RAISED IN CONSULTATIONS IN ACCORDANCE WITH PARA 6 OF SOVIET DRAFT ARTICLE.

8. ROLE OF JOINT CONSULTATIVE COMMISSION (ANNEX PARA 5). THIS NEW PARAGRAPH PROVIDES FOR JCC TO DEVELOP LISTS OF BASIC AND SUPPORT EQUIPMENT, AND RELATED PROCEDURES, IN ADVANCE OF OSIS- WHEN QUESTIONED, BEZUMOV EXPLAINED THAT JCC SHOULD DEVELOP AND MAINTAIN STANDARD LISTS AND PROCEDURES ON WHICH PARTIES COULD DRAW WHENEVER THEY CONSULTED ON INITIATION OF OSIS. FAKLEY AND HECKROTTE CRITICIZED THIS AS INCONSISTENT WITH PREVIOUS DISCUSSIONS IN WHICH PARTIAL AGREEMENT HAD BEEN REACHED ON A LIST OF BASIC EQUIPMENT. US AND UK DELS REGARDED THIS APPROACH AS IMPORTANT FOR AGREEMENT ON OTHER OUTSTANDING ISSUES.

9. AT AN INFORMAL MEETING NEXT DAY WITH TIMERBAEV AND

TARASOV (USSR), NEIDLE AND FINCH (US) PRESSED FOR A FULLER EXPLANATION OF SOVIET INTENTIONS, PARTICULARLY REGARDING PROPOSED ROLE FOR JCC WHICH SEEMED ON ITS FACE TO QUALIFY RIGHTS OF DESIGNATED PERSONNEL. TIMERBAEV AND TARASOV
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DENIED THIS WAS INTENDED BY PROPOSED NEW PARAGRAPH. THEY SAID INTENTION WAS TO RECOGNIZE THE RIGHT OF DESIGNATED PERSONNEL TO CERTAIN BASIC EQUIPMENT.

10. AT OSI WORKING GROUP MEETING AUGUST 9, HECKROTTE BRIEFLY RESTATED US POSITION ON PARA 5 AND SAID US DEL WAS READY TO CONSIDER PARA 3 OF ARTICLE. US DEL BELIEVED SATISFACTORY WAY COULD BE FOUND TO LIST BASIC EQUIPMENT IN PARA 3, AND WOULD OFFER SPECIFIC SUGGESTIONS AT NEXT MEETING. BEZUMOV WELCOMED THIS APPROACH. SOVIET PROPOSAL ON JCC IN DRAFT PARA 5 WAS NOT INTENDED TO COMPLICATE OSIS OR DIMINISH RIGHTS OF DESIGNATED PERSONNEL BUT TO FACILITATE CONSULTATIONS; PARA 3 OF SOVIET DRAFT ARTICLE CLEARLY ESTABLISHED RIGHT OF DESIGNATED PERSONNEL TO BASIC EQUIPMENT. HECKROTTE AND FAKLEY THEN BOTH EMPHASIZED THEY COULD NOT ACCEPT PROPOSAL THAT AGREEMENT IN JCC BE REQUIRED FOR USE OF BASIC EQUIPMENT. HOWEVER, THEY SUGGESTED CONSIDERATION BE GIVEN, IN PARA 5 OR IN SECTION OF ANNEX ON JCC, TO PROVISION FOR PARTIES TO EXCHANGE ADVANCE LISTS OF BASIC EQUIPMENT. BEZUMOV AGREED TO CONSIDER SUGGESTION AND URGED US DEL TO PROVIDE TEXT.

11. HECKROTTE AGAIN RAISED POSITION-FIXING EQUIPMENT, URGING SOVIETS TO EXPLAIN THEIR APPROACH. BEZUMOV REPLIED THAT SOVIETS HAD ASSUMED THAT EQUIPMENT AND MATERIALS FOR POSITION-FIXING NEED NOT BE SPECIFIED IN AGREEMENT, AND THEY FAILED TO UNDERSTAND WHY LOCATIONS WITHIN THE AREA NEEDED TO BE ACCURATELY LOCATED, BUT THEY WOULD EXPLAIN SOV APPROACH AS SOON AS STUDY OF PROBLEM WAS COMPLETED. JOHNSON

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